

## Message Text

CONFIDENTIAL

PAGE 01 STATE 211104  
ORIGIN NEA-10

INFO OCT-01 EUR-12 EA-10 SS-15 AID-05 SP-02 DODE-00  
NSC-05 HA-05 SIG-03 CIAE-00 PM-05 H-01 INR-10  
L-03 NSAE-00 PA-01 ICA-11 OMB-01 TRSE-00 IO-13  
PC-01 XMB-02 EB-08 SAA-01 ISO-00 /125 R

DRAFTED BY NEA/PAB:RDLORTON:DLD  
APPROVED BY P:DNEWSOM  
NEA/PAB:JACOON  
AID/NESA:JWHEELER  
S/P:CHUME  
NEA:JCMIKLOS  
DOD/ISA:RZWART  
NSC:TTHORNTON  
HA:EOJONES  
-

-----056493 191508Z /14

R 182249Z AUG 78  
FM SECSTATE WASHDC  
TO AMEMBASSY KABUL  
INFO AMEMBASSY ISLAMABAD  
AMEMBASSY TEHRAN  
AMEMBASSY MOSCOW  
AMEMBASSY NEW DELHI  
USLO PEKING  
AMEMBASSY JIDDA  
AMEMBASSY ANKARA  
AMEMBASSY LONDON  
CINCPAC 1078

C O N F I D E N T I A L STATE 211104

E.O. 11652: GDS

TAGS: PEPR, EAID, MASS, SCUL, AF, US

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SUBJECT: U.S. POLICY TOWARD THE DEMOCRATIC REPUBLIC OF  
AFGHANISTAN

REF: (A) KABUL 5981 (NOTAL); (B) KABUL 5982 (NOTAL)

1. DEPARTMENT VERY MUCH APPRECIATES YOUR BALANCED AND WELL  
REASONED PRESENTATION ON U.S. POLICY INTERESTS IN AFGHANI-

STAN FORWARDED REFTELS. THEY WERE PARTICULARLY USEFUL TO US IN THE CONTEXT OF WASHINGTON COMMUNITY DISCUSSIONS HELD FOLLOWING UNDERSECRETARY NEWSOM'S VISIT TO KABUL.

2. WE CONCUR WITH YOUR BASIC CONCLUSION THAT WE SHOULD DO WHAT WE CAN TO AVOID A SITUATION WHICH FORCES AFGHANISTAN TO RELY TOTALLY ON THE USSR BY CONTINUING OUR MODEST PROGRAMS OF ASSISTANCE (INCLUDING IMET, PEACE CORPS, AND CULTURAL AND EDUCATIONAL EXCHANGES) AND THUS TO GIVE THE DRA MANEUVERING ROOM AS IT SEEKS TO WORK OUT ITS RELATIONS WITH THE SOVIETS, ITS OTHER NEIGHBORS, AND WITH US. LIKEWISE, WE SHARE YOUR VIEW THAT WE SHOULD STAY ALERT TO ANY SIGNS THAT THE DRA IS VEERING AWAY FROM A GENUINELY NON-ALIGNED STANCE OR CREATING CONDITIONS WHICH WOULD MAKE IT DIFFICULT, IF NOT LEGALLY IMPOSSIBLE, FOR US TO CARRY OUT OUR ASSISTANCE ACTIVITIES, FOR EXAMPLE ADVERSE ACTIVITIES WITH REGARD TO HUMAN RIGHTS.

3. USING THE ABOVE AS GUIDELINES, WE BELIEVE YOU HAVE IDENTIFIED CORRECTLY THE ESSENTIAL ELEMENTS OF OUR RELATIONSHIP FOR THE FORESEEABLE FUTURE (PARA 6 REFTEL), INCLUDING SUPPORT FOR AFGHAN INDEPENDENCE, ENCOURAGEMENT OF GENUINE NONALIGNMENT AND PEACE AND STABILITY IN THE REGION, AS WELL AS SUPPORT FOR AFGHANISTAN'S ECONOMIC AND SOCIAL DEVELOPMENT. CONSEQUENTLY, WE SHOULD -- AS YOU SUGGEST -- WORK WITH THE DRA TO IMPLEMENT OUR ASSISTANCE. CONFIDENTIAL

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ANCE PROGRAMS IN A WAY WHICH WILL MAINTAIN A VISIBLE U.S. PRESENCE AND ENCOURAGE AFGHANISTAN TO PURSUE A COURSE WHICH IF NOT FULLY CONSISTENT WITH OUR PREFERENCES WILL AT LEAST PREVENT THE EMERGENCE OF A SITUATION WHICH COULD BE DETRIMENTAL TO OUR LARGER INTEREST IN REGIONAL STABILITY AND COOPERATION.

4. WE ALSO SHARE YOUR CONCLUSION THAT THERE ARE SOUND POLITICAL AND ECONOMIC RATIONALES FOR MOVING AHEAD CAUTIOUSLY WITH OUR AID PROGRAM IN THE AREAS PROPOSED IN THE COUNTRY DEVELOPMENT STRATEGY STATEMENT. WE SHOULD CONTINUE OUR DEVELOPMENT COOPERATION DISCUSSIONS WITH THE DRA ON A PROJECT-BY-PROJECT BASIS, ASSESSING THE DRA'S COMMITMENT TO COOPERATION WITH US AT EACH STEP. VANCE

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PAGE 01 STATE 211104  
ORIGIN IO-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY:IO/UNA:BJSHARP

APPROVED BY:IO/UNA:JFTEFFT

-----071042 220330Z /64

O 220020Z AUG 78

FM SECSTATE WASHDC

INFO USMISSION USUN NEW YORK IMMEDIATE 9794

C O N F I D E N T I A L STATE 211104

FOLLOWING REPEAT STATE 211104 ACTION KABUL INFO ISLAMABAD  
TEHRAN MOSCOW NEW DELHI PEKING JIDDA ANKARA LONDON CINCPAC  
DATED AUG 18:

QTE: C O N F I D E N T I A L STATE 211104

E.O. 11652: GDS

TAGS: PEPR, EAID, MASS, SCUL, AF, US

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COMMITMENT TO COOPERATION WITH US AT EACH STEP. VANCE UNQTE  
CHRISTOPHER

ORIGINAL DIST.: NEA/EUR,EA,ISO,SS,AID,SP,DODE,NSC,HA,SIG,POLI,  
OMB,TRSE,IO,PC,XMB,EB,SAA.

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN RELATIONS, FOREIGN POLICY POSITION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 18 aug 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE211104  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** RDLORTON:DLD  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Litigation History:**  
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**Message ID:** 4a48e360-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN NEA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
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**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 KABUL 5981, 78 KABUL 5982  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 15 jun 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1688657  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** U.S. POLICY TOWARD THE DEMOCRATIC REPUBLIC OF AGHANISTAN  
**TAGS:** PEPR, EAID, MASS, SCUL, AF, US  
**To:** KABUL  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014